

THE INDEPENDENT ELECTORAL AND BOUNDARIES
COMMISSION ACT

No. 9 of 2011

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**THE INDEPENDENT ELECTORAL AND BOUNDARIES
COMMISSION ACT, 2011**

AN ACT of Parliament to make provision for the appointment and effective operation of the Independent Electoral and Boundaries Commission established by Article 88 of the Constitution, and for connected purposes

ENACTED by the Parliament of Kenya, as follows –

PART I—PRELIMINARY

1. This Act may be cited as the Independent Electoral and Boundaries Commission Act, 2011. Short title.

2.(1) In this Act, unless the context otherwise requires— Interpretation.

“Cabinet Secretary” means the Cabinet Secretary appointed under Article 152 of the Constitution;

“chairperson” means the chairperson of the Commission appointed in accordance with Article 250(2) of the Constitution;

“Commission” means the Independent Electoral and Boundaries Commission established by Article 88 of the Constitution;

“first review” means the review conducted by the former Boundaries Commission taking into account any outstanding work of that Commission and issues arising from that review;

“former Boundaries Commission” means the Interim Independent Boundaries Review Commission established under section 41B of the former Constitution;

“former Constitution” means the Constitution in force immediately before the 27th of August, 2010;

“Fund” means the Independent Electoral and Boundaries Commission Fund established by section 18;

“issues arising” means the issues specified in paragraph 1 of the Fifth Schedule;

“member” means a member of the Commission and includes the chairperson;

“Parliamentary Committee” means the relevant Departmental Committee of the National Assembly responsible for matters relating to the Commission;

“principal office” means the headquarters of the Commission;

“Registrar of Persons” means the office in charge of identification, registration and issuance of identity cards to all Kenyan citizens;

“Salaries and Remuneration Commission” means the Salaries and Remuneration Commission established under Article 230(1) of the Constitution;

“secretary” means the secretary to the Commission appointed under Article 250(12) of the Constitution;

“vice-chairperson” means the vice-chairperson of the Commission elected under Article 250(10) of the Constitution.

(2) Despite subsection (1), until after the first election under the Constitution, references in this Act to the expression “Cabinet Secretary” shall be construed to mean “Minister”.

3. The object and purpose of this Act is to –

- (a) provide for the operations, powers, responsibilities and functions of the Commission to supervise elections and referenda at County and National government levels;
- (b) provide a legal framework for the identification and appointment of the chairperson, members and the secretary of the Commission pursuant to Article 250(2) and (12)(b) of the Constitution;
- (c) provide for the manner of the exercise of the powers, responsibilities and functions of the Commission pursuant to Article 88(5) of the Constitution;
- (d) establish mechanisms for the Commission to facilitate consultations with interested parties pursuant to Article 89(7) of the Constitution; and
- (e) establish mechanisms for the Commission to address the issues arising out of the first review.

Object and purpose of the Act.

PART II—ADMINISTRATION

4. As provided for by Article 88(4) of the Constitution, the Commission is responsible for conducting or supervising referenda and elections to any elective body or office established by the Constitution, and any other elections as prescribed by an Act of Parliament and, in particular, for—

- (a) the continuous registration of citizens as voters;

Functions of the Commission.

- (b) the regular revision of the voters' roll;
- (c) the delimitation of constituencies and wards in accordance with the Constitution;
- (d) the regulation of the process by which parties nominate candidates for elections;
- (e) the settlement of electoral disputes, including disputes relating to or arising from nominations, but excluding election petitions and disputes subsequent to the declaration of election results;
- (f) the registration of candidates for election;
- (g) voter education;
- (h) the facilitation of the observation, monitoring and evaluation of elections;
- (i) the regulation of the amount of money that may be spent by or on behalf of a candidate or party in respect of any election;
- (j) the development and enforcement of a code of conduct for candidates and parties contesting elections;
- (k) the monitoring of compliance with the legislation required by Article 82 (1) (b) of the Constitution relating to nomination of candidates by parties;
- (l) the investigation and prosecution of electoral offences by candidates, political parties or their agents pursuant to Article 157(12) of the Constitution;

- (m) the use of appropriate technology and approaches in the performance of its functions; and
- (n) such other functions as are provided for by the Constitution or any other written law.

5. (1) The Commission shall consist of a chairperson and eight other members appointed in accordance with Article 250(4) of the Constitution and the provisions of this Act.

Composition and appointment of the Commission.

(2) Subject to section 35, the chairperson and members of the Commission shall be appointed in accordance with the procedure set out in the First Schedule.

(3) The procedure set out in the First Schedule shall apply, with the necessary modifications, whenever there is a vacancy in the Commission.

(4) The chairperson and members of the Commission shall perform their functions as provided in the Constitution, and the secretariat shall perform the day to day administrative functions of the Commission.

6.(1) The chairperson of the Commission shall be a person who is qualified to hold the office of judge of the Supreme Court under the Constitution.

Qualifications for appointment as chairperson or member of the Commission.

(2) A person is qualified for appointment as a member of the Commission if such person—

- (a) is a citizen of Kenya;
- (b) holds a degree from a recognized university;
- (c) has proven relevant experience in any of

the following fields—

- (i) electoral matters;
- (ii) management;
- (iii) finance;
- (iv) governance;
- (v) public administration;
- (vi) law; and

(d) meets the requirements of Chapter Six of the Constitution.

Term of office.

7.(1) The members of the Commission shall be appointed for a single term of six years and shall not be eligible for re-appointment.

(2) The members of the Commission shall serve on a full-time basis.

(3) The Commission shall be properly constituted notwithstanding a vacancy in its membership.

Conduct of business and affairs of the Commission

8. The conduct and regulation of the business and affairs of the Commission shall be as provided for in the Second Schedule but subject thereto, the Commission may regulate its own procedure.

Oath of office

9. The chairperson and members shall, before assuming office, take and subscribe to the oath or affirmation of office prescribed in the Second Schedule.

Secretary to the Commission

10.(1) The Commission shall, through an open, transparent and competitive recruitment process, appoint a suitably qualified person to be the secretary to the Commission.

(2) A person shall be qualified for appointment as the secretary if the person—

- (a) is a citizen of Kenya;
- (b) possesses a degree from a recognized university;
- (c) has had at least five years' proven experience at management level;
- (d) has proven relevant experience in either —
 - (i) electoral matters;
 - (ii) management;
 - (iii) finance;
 - (iv) governance;
 - (v) public administration;
 - (vi) law; or
 - (vii) political science, and
- (e) meets the requirements of Chapter Six of the Constitution.

(3) The secretary shall, before assuming office, take and subscribe to the oath or affirmation of office prescribed in the Third Schedule.

(4) The secretary shall hold office for a term of five years but shall be eligible for re-appointment for one further term of five years.

(5) Where the Commission does not intend to

reappoint the secretary, the Commission shall notify the secretary and shall cause the vacancy to be advertised at least three months before the expiry of the incumbent's term.

(6) The secretary shall, in the performance of the functions and duties of office, be responsible, answerable and report to the Commission.

(7) The secretary shall be—

- (a) the chief executive officer of the Commission;
- (b) head of the secretariat;
- (c) the accounting officer of the Commission;
- (d) custodian of all commission's records;
- (e) responsible for—
 - (i) executing decisions of the Commission;
 - (ii) assignment of duties and supervision of all employees of the Commission;
 - (iii) facilitating, co-ordinating and ensuring execution of Commission's mandate;
 - (iv) ensuring staff compliance with public ethics and values; and
 - (v) the performance of such other duties as may be assigned by the law and Commission.

(8) The secretary may only be removed from office by the Commission on grounds of—

- (a) inability to perform functions of the office arising out of physical or mental incapacity;
- (b) gross misconduct;
- (c) bankruptcy; or
- (d) incompetence.

(9) Before removal under subsection (8), the secretary shall be—

- (a) informed in writing of the reasons for the intended removal;
- (b) given an opportunity to put in a defence against any such allegations, either in person or through an advocate.

11.(1) There shall be a secretariat of the Commission which shall be headed by the secretary.

Employees of the Commission.

(2) The secretariat shall comprise of—

- (a) such professional, technical and administrative officers and support staff, as may be appointed by the Commission in the discharge of its functions under this Act; and
- (b) such public officers as may be seconded to the Commission upon its request.

(3) The employees of the Commission may be appointed, subject to its approved establishment.

(4) For purposes of this Act, a public officer who is seconded to the Commission under subsection (2) (b), shall be deemed to be an employee of the Commission and shall enjoy the same benefits and shall be required to comply with the Constitution, this Act and any other written law relating to elections and any instruction, orders and directions of the Commission in the same manner as an employee recruited directly by the Commission under this Act.

(5) The Commission shall ensure that in the appointment of employees, not more than two thirds of the employees of the Commission shall be of the same gender and that the following are also taken into account—

(a) persons with disabilities; and

(b) regional and other diversity of the people of Kenya.

Units of the
Commission

12.(1) The Commission may create within itself such directorates, field offices, units, divisions or committees and appoint thereto such employees as it may determine.

(2) Every directorate, field office, unit, division or committee created by the Commission shall act in accordance with the mandate approved by the Commission and directives given in writing by the secretary.

Legal personality
of the
Commission.

13.(1) The Commission shall be a body corporate with perpetual succession and a common seal and shall be capable, in its own name, of—

(a) acquiring, holding and disposing of movable and immovable property;

(b) suing and being sued; and

(c) doing or performing all such acts and things as a body corporate may by law do or perform.

(2) Any legal proceedings for execution of judgments against the Commission shall be subject to the Government Proceedings Act.

Cap. 40.

14. (1) The seal of the Commission shall be such device as may be determined by the Commission and shall be kept by the secretary.

Seal of the Commission.

(2) The affixing of the seal shall be authenticated by the chairperson and the secretary or any other person authorized in that behalf by a resolution of the Commission.

(3) Any document purporting to be under the seal of the Commission or issued on behalf of the Commission shall be received in evidence and shall be deemed to be so executed or issued, as the case may be, without further proof, unless the contrary is proved.

15. Nothing done by a member of the Commission or by any electoral officer shall, if done in good faith for the purpose of executing the powers, functions or duties of the Commission under the Constitution or this Act, render such member or officer personally liable for any action, claim or demand.

Protection from personal liability.

16. Members and the employees of the Commission shall subscribe to the code of conduct prescribed under the Fourth Schedule.

Code of conduct.

PART III—FINANCIAL PROVISIONS

17. The funds of the Commission shall consist of—

Funds of the Commission.

(a) monies allocated by Parliament for

purposes of the Commission;

- (b) any grants, gifts, donations or other endowments given to the Commission;
- (c) such funds as may vest in or accrue to the Commission in the performance of its functions under this Act or under any other written law.

Independent
Electoral and
Boundaries
Commission
Fund.

18.(1) The funds of the Commission shall be held in a fund to be known as the Independent Electoral and Boundaries Commission Fund which shall be administered, on behalf of the Commission, by the secretary.

(2) There shall be paid from the Fund—

- (a) the salaries, allowances and other remuneration of the employees of the Commission;
- (b) such other remuneration to persons in its service as it may consider appropriate;
- (c) such reasonable travelling and subsistence allowances for the employees and members of any committee of the Commission when engaged in the business of the Commission, and at such rates as may be approved by the Salaries and Remuneration Commission;
- (d) any other operational and other expenses incurred by the Commission in the performance of its functions.

(3) The secretary shall manage the Fund subject to

the provisions of all laws and regulations relating to public financial management.

19. The administrative and other expenses of the Commission, including the salaries, allowances, gratuities and pensions of the members and employees of the Commission shall be a charge on the Consolidated Fund.

Expenses of the Commission to be a charge on the Consolidated Fund.

20.(1) Members and employees of the Commission shall be paid such remuneration or allowances as the Salaries and Remuneration Commission shall determine.

Remuneration and allowances.

(2) Pending the establishment of the Salaries and Remuneration Commission, the remuneration and allowances under subsection (1) shall be determined by the Public Service Commission in consultation with the Treasury.

21.(1) Before the commencement of each financial year, the secretary with the approval of the Commission, shall cause to be prepared estimates of the revenue and expenditure of the Commission for that year.

Annual estimates.

(2) The Cabinet Secretary responsible for finance shall present the estimates approved by the Commission for consideration and approval by the National Assembly.

22. The financial year of the Commission shall be the period of twelve months ending on the thirtieth June in each year.

Financial year of the Commission.

23.(1) The Commission shall cause to be kept all proper books and records of account of the income, expenditure and assets of the Commission.

Accounts and audit.

(2) Within a period of three months after the end of each financial year, the Commission shall submit to the Auditor-General, the accounts of the Commission together with—

- (a) a statement of the income and expenditure of the Commission during that year; and
- (b) a statement of the assets and liabilities of the Commission on the last day of that year.

(3) All accounts kept under this Act shall be audited by the Auditor-General at least once in every financial year.

Cap. 180.

(4) The Commission shall be entitled, upon application to the Cabinet Secretary responsible for finance, to exemption from duty chargeable under the Stamp Duty Act in respect of any instrument executed by or on behalf of, or in favour of the Commission which, but for this section, the Commission would be liable to pay.

(5) The Commission may establish, control, manage, maintain and contribute to pension and provident funds for the benefit of the members and employees of the Commission and may grant pensions and gratuities from any such fund to the said officers upon their resignation, retirement or separation from the service of the Commission or, as the case may be, to the dependants of any such officer upon such officer's death.

Annual report.

24.(1) Within three months after the end of each financial year, the Commission shall present its annual report to the President and submit the same to Parliament.

(2) The annual report shall in respect of the year to which it relates, contain —

- (a) the financial statements of the Commission;

- (b) the activities the Commission has undertaken; and
- (c) any other information, the Commission may consider relevant.

(3) The Commission shall publish the annual report in the Gazette and in at least one newspaper of national circulation.

PART IV—MISCELLANEOUS PROVISIONS

25. In fulfilling its mandate, the Commission shall, in accordance with the Constitution, observe the following principles—

General principles.

- (a) freedom of citizens to exercise their political rights under Article 38 of the Constitution;
- (b) not more than two-thirds of the members of elective public bodies shall be of the same gender;
- (c) fair representation of persons with disabilities and other persons or groups with special needs;
- (d) universal and equal suffrage based on the aspiration for fair representation and equality of votes;
- (e) free and fair elections, which are—
 - (i) by secret ballot;
 - (ii) free from violence, intimidation, improper influence or corruption;

- (iii) conducted independently;
 - (iv) transparent; and
 - (v) administered in an impartial, neutral, efficient, accurate and accountable manner:
- (f) undertake elections on a regular basis in accordance with the Constitution;
 - (g) ethical conduct; and
 - (h) fairness.

Independence of the Commission.

26. Except as provided in the Constitution, the Commission shall, in the performance of its functions, not be subject to the direction or control of any person or authority but shall observe the principle of public participation and the requirement for consultation with stakeholders.

Management of information.

27.(1) The Commission shall publish and publicise all important information within its mandate affecting the nation.

(2) A request for information in the public interest by a citizen—

- (a) shall be addressed to the secretary or such other person as the Commission may for that purpose designate and may be subject to the payment of a reasonable fee in instances where the Commission incurs an expense in providing the information; and
- (b) may be subject to confidentiality requirements of the Commission.

(3) Subject to Article 35 of the Constitution, the Commission may decline to give information to an applicant where —

- (a) the request is unreasonable in the circumstances;
- (b) the information requested is at a deliberative stage by the Commission;
- (c) failure of payment of the prescribed fee; or
- (d) the applicant fails to satisfy any confidentiality requirements by the Commission.

(4) The right of access to information under Article 35 of the Constitution shall be limited to the nature and extent specified under this section.

(5) Every member and employee of the Commission shall sign a confidentiality agreement.

28. The Commission shall, in such manner as it considers appropriate, publish a notice for public information specifying—

Publicity.

- (a) the location of all its offices; and
- (b) its address or addresses, telephone numbers and other means of communication or contact with the Commission.

29. The Commission may request legal advice from the Attorney-General.

Legal advice.

30.(1) A member or employee of the Commission who knowingly subverts the process of free and fair elections or who knowingly obstructs the Commission in

Offences.

the discharge of its functions or otherwise interferes with the functions of the Commission commits an offence and is liable, on conviction, to a term of imprisonment not exceeding three years or to a fine of not more than one million shillings or to both.

(2) A person who is convicted of an offence under subsection (1) shall not be eligible to hold public office for a period of ten years following the conviction.

Regulations.

31.(1) The Commission may make regulations for the better carrying out of the provisions of this Act.

(2) Without prejudice to the generality of subsection(1), such regulations may provide for—

- (a) the appointment, including the power to confirm appointments of persons, to any office in respect of which the Commission is responsible under this Act;
- (b) the disciplinary control of persons holding or acting in any office in respect of which the Commission is responsible under this Act;
- (c) the termination of appointments and the removal of persons from any office, in respect of which the Commission is responsible under this Act;
- (d) the practice and procedure of the Commission in the exercise of its functions under this Act;
- (e) the progressive registration of Kenyan citizens residing outside Kenya and putting into effect the progressive realisation of their right to vote;

- (f) the delegation of the Commission's functions or powers; and
- (g) any other matter required under the Constitution, this Act or any other written law.

(3) The purpose and objective for making the rules and regulations under subsection (1) is to enable the Commission to effectively discharge its mandate under the Constitution and this Act.

PART V—SAVINGS AND TRANSITIONAL PROVISIONS

32. In this Part, unless the context otherwise requires—

Interpretation of Part.

“Commission” means the Independent Electoral and Boundaries Commission established by Article 88 of the Constitution;

“first Commission” means the Commission first appointed under this Act;

“former Boundaries Commission” means the Interim Independent Boundaries Review Commission established under section 41B of the former Constitution;

“former Constitution” means the Constitution in force immediately before the 27th August, 2010;

“former Electoral Commission” means the Interim Independent Electoral Commission established under section 41 of the former Constitution;

“Parliamentary Committee” means the relevant departmental Committee of the National Assembly

responsible for matters relating to the Commission.

Transition.

33.(1) The former Electoral Commission shall continue in office in terms of section 28(1) and (2) of the Sixth Schedule to the Constitution.

(2) A person who immediately before the commencement of this Act was an officer of the former Electoral Commission may, subject to the provisions of the Constitution, this Act and any other relevant law, be an officer of the Commission.

(3) A person who served as an officer of the former Boundaries Commission may be eligible, subject to the staff establishment of the Commission, for employment by the Commission.

Transfer of assets,
etc.

34.(1) All property, assets, rights, liabilities, obligations, agreements and other arrangements existing at the commencement of this Act and vested in, acquired, incurred or entered into by or on behalf of the former Electoral Commission or the former Boundaries Commission shall upon the commencement of this Act, be deemed to have vested in or to have been acquired, incurred or entered into by or on behalf of the Commission to the same extent as they were enforceable by or against either of the former Commissions before the commencement of the Act.

(2) Where the transfer of any property transferred to or vested in the Commission under subsection (1) is required by any written law to be registered, the Commission shall, within three months from the commencement of this Act or within such other period as the written law may prescribe, apply to the appropriate registering authority for the registration of the transfer and thereupon the registering authority shall, at no cost to the Commission or any person by way of registration fees, stamp or other duties—

- (a) make such entries in the appropriate register as shall give effect to the transfer;
- (b) where appropriate, issue to the Commission a certificate of title or other statutory evidence of ownership of the property or make such amendments on such certificates or in the appropriate register as may be necessary; and
- (c) make any necessary endorsements on such deeds or other documents as may be presented to such registering authority relating to the title, right or obligation concerned.

35.(1) For purposes of the appointment of the first Commission under this Act, the Selection Panel shall have regard to the provisions of section 28(2) of the Sixth Schedule to the Constitution and in accordance with the procedure set out in the First Schedule to this Act.

Appointment of
the first
Commission.

(2) This section shall lapse upon the appointment of the first Commission under this Act.

36.(1) The provisions of the Fifth Schedule shall have effect for the purposes of addressing issues arising from first review.

Delimitation
during first
review.

(2) This section shall lapse upon the gazettelement of the final report in accordance with the Fifth Schedule.

FIRST SCHEDULE

(s.5(2))

**PROCEDURE FOR APPOINTMENT OF
CHAIRPERSON AND MEMBERS OF THE
COMMISSION**

Selection Panel.

1.(1) Within fourteen days of the commencement of this Act, the President shall, in consultation with the Prime Minister and with the approval of the National Assembly, appoint a Selection Panel comprising –

- (a) two persons, being one man and one woman, nominated by the President;
- (b) two persons, being one man and one woman, nominated by the Prime Minister;
- (c) one person nominated by the Judicial Service Commission;
- (d) one person nominated by the Kenya Anti-Corruption Advisory Board; and
- (e) one person nominated by the Association of Professional Societies of East Africa.

(2) The respective nominating bodies under subparagraph 1(c),(d) and (e) shall, for purposes of making their nominations, each propose and submit two names of nominees, being one man and one woman, to the Clerk of the National Assembly.

(3) The National Assembly shall, upon receipt of the names of the nominees, consider them and -

- (a) approve one of the nominees; or
- (b) reject both of the nominees.

(4) The Clerk of the National Assembly shall notify the respective nominating bodies of the approval or rejection under sub-paragraph (3).

(5) If the National Assembly approves a nominee, the Clerk of the National Assembly shall forward the name of the nominee to the President and the President shall appoint the nominee as a member of the Selection Panel.

(6) If the National Assembly rejects the names of both nominees submitted by a nominating body, the Clerk of the National Assembly shall request the nominating body to submit the names of new nominees to the National Assembly for consideration and sub-paragraphs (2), (3), (4) and (5) shall apply, with necessary modifications, to the consideration of the new nominees.

(7) Subject to sub-paragraph (8), whenever a vacancy arises in the Commission, the President shall, within twenty-one days of the vacancy, with the approval of the National Assembly, appoint a Selection Panel consisting of the persons listed in sub-paragraph (1) using, with necessary modifications, the procedure detailed in sub-paragraphs (1), (2), (3), (4), (5) and (6).

(8) After the first elections under the Constitution, the persons to be nominated under sub-paragraph (1)(b) shall be nominated by the President.

(9) The Selection Panel shall elect a chairperson and vice-chairperson from amongst its number.

(10) Subject to the provisions of this Schedule, the Selection Panel shall determine its own procedure.

(11) The Public Service Commission shall provide facilities and any support required by the Selection Panel

in the performance of its functions.

Oath or
affirmation of
office.

2. The chairperson and members of the Selection Panel shall, before assuming office, take and subscribe the oath or affirmation of office prescribed in the Third Schedule.

Selection of
nominees.

3.(1) The Selection Panel shall, within seven days of its convening under paragraph 1, invite applications from qualified persons and publish the names of all applicants and their qualifications in the Gazette, two newspapers of national circulation and on the Public Service Commission's website.

(2) The Selection Panel shall consider the applications, shortlist and interview the applicants.

(3) The interviews to be conducted under subparagraph (2) shall be conducted in public.

(4) After carrying out the interviews, the Selection Panel shall select three persons qualified to be appointed as chairperson and thirteen persons qualified to be appointed as members of the Commission and shall forward these names to the President for nomination of one person for appointment as the chairperson and eight persons for appointment as members.

(5) The President shall forward the list of nominees to the National Assembly for vetting and approval.

(6) For the purposes of the appointment of the first selection panel and the first Commission, the President shall act in consultation with the Prime Minister in accordance with the Constitution.

Nomination by
Parliamentary
Committee.

4. The Parliamentary Committee shall, within fourteen days of receipt of the names forwarded under paragraph 3(5), consider the names received and recommend to the National Assembly one person for

approval for appointment as chairperson and eight persons for approval for appointment as members of the Commission.

5.(1) The National Assembly shall, within fourteen days of the date when it next sits after receipt of the names under paragraph 3, consider all nominations and may approve or reject any or all nominees.

Approval by the National Assembly.

(2) Upon consideration and approval by the National Assembly, the Speaker shall, within seven days of the approval, forward the names of the approved persons to the President for appointment.

6.(1) Where the National Assembly rejects any nomination pursuant to paragraph 5(1), the Speaker shall, as soon as practically possible, notify the President of the rejection.

Rejection by National Assembly.

(2) The President shall within fourteen days of the rejection, submit to the National Assembly a fresh nomination from amongst the list of nominees received from the Selection Panel under paragraph 3(4).

(3) If the National Assembly rejects all or any subsequent nominee submitted by the Parliamentary Committee for approval under sub-paragraph (1), the Selection Panel shall forward to the President fresh names from the persons shortlisted and interviewed under paragraph 3(2) and the provisions of paragraph 3(5) and paragraphs 4, 5 and 6 shall apply with the necessary modifications.

7. The President shall, within seven days, by notice in the Gazette, appoint the chairperson and the members approved and forwarded by the National Assembly.

Appointment of chairperson and members.

8.(1) The Selection Panel shall stand dissolved upon the appointments under paragraph 7.

Dissolution of Selection Panel.

(2) Where the provisions of paragraph 5 apply, the Selection Panel shall continue to exist but shall stand dissolved upon the requisite appointments being made under paragraph 7.

SECOND SCHEDULE

(s.8)

PROVISIONS AS TO THE CONDUCT OF THE BUSINESS AND AFFAIRS OF THE COMMISSION

1. The Commission shall meet as often as may be necessary for the carrying out of its business but it shall meet at least once every calendar month.

2. A meeting of the Commission shall be held on such date and at such time as the chairperson shall decide.

3. The chairperson shall, on the written application of one-third of the members, convene a special meeting of the Commission.

4. Unless the majority of the total membership of the Commission otherwise agree, at least fourteen days' written notice of every meeting of the Commission shall be given to every member of the Commission.

5. The quorum for the conduct of business at a meeting of the Commission shall be at least five members of the Commission.

6. The chairperson shall preside at every meeting of the Commission at which he is present and in the absence of the chairperson at a meeting, the vice-chairperson, shall preside and in the absence of both the chairperson and the vice-chairperson, the members present shall elect one of their number who shall, with

respect to that meeting and the business transacted thereat, have all the powers of the chairperson.

7. Unless a unanimous decision is reached, a decision on any matter before the Commission shall be by concurrence of a majority of all the members.

8. Subject to paragraph 5, no proceedings of the Commission shall be invalid by reason only of a vacancy among the members thereof.

9.(1) The secretary shall be the secretary at all meetings of the Commission.

(2) The Commission shall, subject to subparagraph (3), establish a committee for liaison with political parties and may establish committees of its members for any other purpose.

(3) The Political Parties Liaison Committee established under the Political Parties Act, 2011 consists of the designated members of the Commission and the representatives of every political party with one or more candidates validly nominated for the election; and the Commission shall consult with the committee on all matters relating to the election.

10. The Commission shall cause minutes of all proceedings of meetings of the Commission to be entered in books for that purpose.

11. Except as provided by this Schedule, the Commission may regulate its own procedure.

12.(1) If any person is present at a meeting of the Commission or any committee at which any matter is the subject of consideration and in which matter that person or that directly or indirectly interested in a private capacity, that person shall as soon as is practicable after the commencement of the meeting, declare such interest and shall not, unless the Commission or committee otherwise directs, take part in any consideration or discussion of, or vote on any question touching such matter.

(2) A disclosure of interest made under subsection (1) shall be recorded in the minutes of the meeting at which it is made.

(3) A person who contravenes subsection (1) commits an offence and upon conviction is liable to a fine not exceeding five hundred thousand shillings or to imprisonment for a term not exceeding seven years or to both such fine and imprisonment.

(4) A member or employee of the Commission shall not transact any business or trade with the Commission.

THIRD SCHEDULE

(s.10(3))

**OATH OF OFFICE/SOLEMN AFFIRMATION OF
CHAIRPERSON/MEMBER/SECRETARY OF
THE COMMISSION/SELECTION PANEL**

I,.....
having been appointed (the chairperson/member of/secretary to) the Independent Electoral and Boundaries Commission/Selection Panel do solemnly (swear/declare and affirm) that I will at all times obey, respect and uphold the Constitution of Kenya and all other laws of the Republic; that I will faithfully and fully, impartially and to the best of my ability, discharge the trust and perform the functions and exercise the powers devolving upon me by virtue of this appointment without fear, favour, bias, affection, ill-will or prejudice.

(So help me God).

Sworn/declared by the said
Before me this.....Day
of.....

.....
Chief Justice

FOURTH SCHEDULE

(s.16)

**CODE OF CONDUCT FOR MEMBERS AND
EMPLOYEES OF THE COMMISSION**

1.(1) Every member and employee of the Commission shall impartially and independently perform the functions of the Commission in good faith and without fear, favour or prejudice, and without influence from—

Impartiality and independence of members.

- (a) any arm of the Government;
- (b) any State officer;
- (c) any public officer;
- (d) any political party;
- (e) candidate participating in an election; or
- (f) any other person, authority or organization.

(2) The provisions of subparagraph (1) shall apply without prejudice to the principle of public participation and requirement for consultation with all stakeholders.

Independence
from political or
public office.

2. (1) A member or employee of the Commission shall not, during tenure of office be eligible for—

- (a) appointment or nomination to a political office;
or
- (b) appointment to another public office.

(2) A member of the Commission may not—

- (a) whether directly or indirectly, in any manner support or oppose any party or candidate participating in an election or any side participating in a referendum, or any of the issues in contention between parties, candidates or sides;
- (b) make private use of or profit from any confidential information gained as a result of being a member of the Commission; or
- (c) divulge any information to any third party, save in the course of official duty.

3.(1) If a member or an employee is directly or indirectly interested in any contract, proposed contract or other matter before the Commission and is present at any meeting of the Commission at which the contract, proposed contract or other matter is the subject of consideration, the member or employee shall, at the meeting and as soon as practicable after the commencement thereof, disclose the fact and shall not take part in the consideration or discussion of, or vote on, any questions with respect to the contract or other matter or be counted in the quorum of the meeting during consideration of the matter.

Disclosure of
conflicting
interests.

(2) A member or employee whose personal interest conflicts with their official duties shall—

- (a) in writing, declare the personal interests to their supervisor or other appropriate person or body and comply with any directions given to avoid the conflict; and
- (b) refrain from participating in any deliberations with respect to the matter.

4. A member or employee of the Commission shall—

Professionalism

- (a) perform their duties in a manner that maintains public confidence in the Commission;
- (b) treat the public and colleagues with courtesy and respect;
- (c) discharge all their duties in a professional, timely and efficient manner and in line with the rule of law; and
- (d) respect the rights and freedom of all persons that he may interact with.

Improper
enrichment.

5. A member or employee of the Commission shall not—

- (a) use their office or organization to improperly enrich themselves or others;
- (b) accept or request gifts or favours from any person who may have a commercial interest with the Commission or any other interest that may be affected by the normal business of the Commission; or
- (c) use information that is acquired during the course of their duties or connected to their duties for their benefit or for the benefit of others.

Integrity in
private affairs.

6. A member or employee shall conduct their private affairs in a manner that maintains public confidence in the integrity of their office and the Commission as a whole and shall—

- (a) not evade paying taxes;
- (b) not neglect their financial obligations;
- (c) submit an annual declaration of their income, assets and liabilities to the Commission responsible for such declarations from public officers;
- (d) not engage in political activity that may compromise or be seen to compromise the neutrality of their office, or the Commission; and
- (e) not preside over or play a central role in the organization of a fundraising activity.

7. A member or employee shall not sexually harass a member of the public or colleague. Sexual harassment includes—

Sexual harassment.

- (a) making a request or exerting pressure for sexual activity or favours;
- (b) making intentional or careless physical contact that is sexual in nature; or
- (c) making gestures, jokes or comments, including innuendoes regarding another person's sexuality.

8. A member or employee shall not practice favouritism on the grounds of tribe, race, kin, culture, sex or acquaintance or otherwise in performance of their duties.

Nepotism.

9. A member or employee shall—

- (a) not act for foreigners in a manner detrimental to the security interest of Kenya; and
- (b) safeguard privileged information that comes into their possession and protect it from improper or inadvertent disclosure.

Privileged information and security of interests of the State.

10. This Code is in addition to the provisions of the Public Officers Ethics Act and where there is a conflict between the Code and the Act, the provisions of the Act shall prevail.

Application of the Public Officers Ethics Act

11. Any breach of the Code by a member or an officer of the Commission shall be treated as misbehaviour for a member and misconduct for an officer.

Breach of code.

FIFTH SCHEDULE**(s.36)****PROVISIONS RELATING TO THE FIRST REVIEW**

Resolution of
issues arising
from the first
review

1. The Commission shall resolve all issues arising from the first review relating to the delimitation of boundaries of constituencies and wards and publish its final report within a period of four months of the date of its appointment under this Act.

Reference
materials.

2.(1) The Commission shall, in addressing the issues arising out of the first review –

- (a) use as its primary reference material the report of the former Boundaries Commission on the first review as adopted by the National Assembly; and
- (b) use as its secondary reference material the report of the Parliamentary Committee on the report of the former Boundaries Commission on the first review.

(2) The issues arising out of the first review are -

- (a) re-distribution of such wards or administrative units in the affected constituencies as may be appropriate;
- (b) subject to the Constitution, addressing issues of new constituencies falling outside the population quota as provided for by Article 89(6) of the Constitution but at the same time ensuring that such a process shall –
 - (i) take into account the provisions of Article 89(7)(b) of the Constitution that requires progressive efforts and not instant demographic equality of all

towards attaining the population quota in each constituency and ward for the purposes of the first review;

- (ii) not be subject to new definitions of cities, urban areas and sparsely populated areas or to new population figures;
 - (iii) be subject to the use of enumerated national census figures and not projected figures.
- (c) addressing the issue of progressively advancing towards the population quota in protected constituencies in relation to neighbouring constituencies where appropriate.

3.(1) The Commission shall prepare and publish a preliminary report outlining – Delimitation of electoral units.

- (a) the proposed delimitation of boundaries for constituencies and wards; and
- (b) the specific geographical and demographical details relating to such delimitation.

(2) The Commission shall ensure that the preliminary report is made available to the public for a period of twenty-one days and invite representations from the public on the proposals contained in the report during that period.

(3) Upon the expiry of the period provided in sub-paragraph (2), the Commission shall, within fourteen days, review the proposed delimitation of boundaries considering the views received under that sub-paragraph and submit the revised preliminary report of proposed boundaries to the Parliamentary Committee.

(4) The Parliamentary Committee shall, within fourteen days of receipt of the revised preliminary report under sub-paragraph (3), table the revised preliminary report to the National Assembly together with its recommendations.

(5) The National Assembly shall, within seven days of the tabling of the revised preliminary report, consider the revised report and forward its resolutions to the Commission.

(6) Within fourteen days of the expiry of the period provided for in sub-paragraph (5), the Commission shall, taking into account the resolutions of the National Assembly under sub-paragraph (5), prepare and submit its final report outlining the matters set out in sub-paragraph (1)(a) for publication in the Gazette.

(7) Where the National Assembly fails to make a resolution within the period specified in sub-paragraph (5), the Commission shall proceed to publish its report in accordance with sub-paragraph (6).

(8) Any person who, being responsible for the publication in the Gazette of the final report submitted under this paragraph fails to publish the report within the time required by the Commission after the report has been submitted to that person, commits an offence and is liable to imprisonment for a term of one year.

(9) Notwithstanding any other written law, where the final report is not published in accordance with the provisions of sub-paragraph (6) the Commission shall, within seven days of the submission of the said report, cause the report to be published in at least two dailies of national circulation and such publication shall have effect as if it were done in the Gazette.

Review of
decision of
Commission.

4. A person may apply to the High Court for review of a decision of the Commission made under the Constitution and this Act.

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5. An application for the review of the decision made under paragraph 4 shall be made within thirty days of the publication of the decision in the Gazette and shall be heard and determined within thirty days of the date on which it is filed.

Application for review.

6. The Commission shall, upon publication of the boundaries referred to in paragraph 3 facilitate sensitization of the public on the boundaries for a period of thirty days.

Sensitization on the proposed boundaries.

7. The Commission shall ensure that all documents, materials, publications, reports and recommendations arising from the delimitation process are maintained in a form that is accessible and usable by members of the public.

Maintenance of records.